

## Message Text

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PAGE 01 GENEVA 04050 261135Z

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INFO OCT-01 IO-14 ISO-00 CIAE-00 PM-07 INR-10 L-03 ACDA-19

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FM USMISSION GENEVA

TO SECSTATE WASHDC 6685

INFO ALL CSCE CAPITALS 159

AMEMBASSY OSLO

USNMR SHAPE

USCINCEUR

USLOSACLANT NORFOLK VA

USDOCOSOUTH

CINCLANT

C O N F I D E N T I A L GENEVA 4050

EO 11652: GDS

TAGS: PFOR, PARM

SUBJ: CSCE: CONFIDENCE BUILDING MEASURES (CBM'S)

1. SUMMARY: CONTACTS BETWEEN NATO DELEGATIONS ON SUBCOMMITTEE ON MILITARY SECURITY AND NEUTRAL DELEGATIONS AND WARSAW PACT DELEGATES HAVE INCREASED IN PAST FEW DAYS, LARGELY ON SOCIAL OCCASIONS, AND THIS MESSAGE SUMMARIZES POINTS OF POSSIBLE INTEREST ON CBM'S THAT HAVE EMERGED FROM SUCH DISCUSSIONS. END SUMMARY.

2. SEVERAL NON-NATO DELEGATIONS ARE NOW TALKING OPENLY OF A 500 KILOMETER BORDER ZONE AS THE AREA FOR PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS, NOTABLY YUGOSLAVIA AND ROMANIA, AND YUGOSLAVS HAVE ALSO INDICATED THAT THE THRESHOLD OF 20,000 TO 25,000 MEN WOULD BE ACCEPTABLE TO THE NEUTRALS. SOME NEUTRAL DELEGATIONS SUGGEST THAT THIS FIGURE WOULD ALSO BE ACCEPTABLE  
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PAGE 02 GENEVA 04050 261135Z

TO THE SOVIETS. HOWEVER NEUTRALS WILL INSIST THAT NOTIFICATIONS OF NATIONAL MANEUVERS ON SOVIET TERRITORY IS FUNDAMENTAL TO

CBM'S. SOVIETS, MOREOVER, HAVE INDICATED CONCERN OVER THEIR RESTRICTIVE INSTRUCTIONS ON NATIONAL MANEUVERS TO BE NOTIFIED TO NEIGHBORS ONLY. MULTINATIONAL MANEUVERS WOULD BE ANNOUNCED TO ALL PARTICIPATING STATES. CZECHS MAY PROPOSE AN ANNUAL QUOTA OF MANEUVERS TO BE ANNOUNCED. NEUTRALS HAVE ALSO INDICATED THAT THEY WILL SCALE-DOWN THEIR PROPOSAL FOR THE PRIOR NOTIFICATION OF INDEPENDENT AIR AND NAVAL MANEUVERS.

3. WITH REGARD TO NOTIFICATION OF MOVEMENTS, SWEDES ARE NOW CONSIDERING A NEW PROPOSAL WHICH WOULD LIMIT SUCH NOTIFICATION TO GROUND FORCES CROSSING FRONTIERS AND TO THE NOTIFICATIONS OF THE MOVEMENT OF AIRCRAFT AND NAVAL VESSELS CARRYING TROOPS. YUGOSLAVIA ALSO MAY TAKE THE INITIATIVE ON A PROPOSAL FOR THE NOTIFICATION OF MOVEMENTS ACROSS FRONTIERS. SOME PACT DELEGATIONS ARGUE THAT MOVEMENTS ISSUE SHOULD BE SET ASIDE AND SOVIETS HAVE HINTED THAT THEY ARE REVISING THEIR PROPOSAL ON MOVEMENTS. YUGOSLAVIA HAS MENTIONED TO SEVERAL NATO DELEGATES, INCLUDING THE U.S., THE CONCEPT OF FORMULATING MAXIMUM CBM PRINCIPLES AS A GOAL FOR FUTURE APPLICATION; HOWEVER, FOR THE MOMENT, PARTICIPATING STATES WOULD AGREE TO APPLY LESS STRINGENT MEASURES USING CBM'S DEVELOPED AT CSCE AS AN ULTIMATE OBJECTIVE. NATO DELEGATIONS HAVE INFORMED THE YUGOSLAVS THAT SUCH A CONCEPT HAS NO CHANCE OF APPROVAL.

4. FINALLY, THE FINNISH DELEGATION IS TOYING WITH IDEA OF PROPOSING TWO ADDITIONAL CBM'S, NEITHER OF WHICH GENERATES MUCH ENTHUSIASM WITHIN NATO DELEGATIONS AT THIS LATE STAGE. THE FIRST WOULD INVOLVE A CSCE RECOMMENDATION TO ESTABLISH A EUROPEAN INSTITUTE FOR STRATEGIC STUDIES. THE SECOND PROPOSAL WOULD CALL FOR A STUDY TO IDENTIFY WEAPONS OF A DEFENSIVE AND OFFENSIVE CHARACTER WITH THE ULTIMATE OBJECTIVE OF HAVE THE LATTER DESTROYED. WE ARE REASONABLY CONFIDENT THAT IF THESE PROPOSALS ARE MADE, THEY WILL DIE AT BIRTH.

ABRAMS

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## Message Attributes

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